ACTUARIAL NOTE

NUMBER 48 DECEMBER 1968 U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE SOCIAL SECURITY ADMINISTRATION

COMPARISON OF ACTUAL EXPERIENCE UNDER OASDHI SYSTEM WITH SHORT-RANGE COST ESTIMATES

by Robert J. Myers and Margaret A. Lannen
Office of the Actuary

This is the sixth in a series of notes comparing actual experience under the Old-Age, Survivors, Disability, and Health Insurance system with the short-range cost estimates (for both fiscal and calendar years), which are contained in the annual Trustees Reports. These short-range estimates are based on the assumptions that no legislative changes will be made in the period under consideration and that economic activity will expand, with increases occurring in employment and in earnings rates. Therefore, it should be recognized that these estimates may vary from actual experience to some extent, because of changing economic conditions. Statutory changes, changes in reporting and appropriating procedures, and over- or under-appropriation of taxes to the trust funds (which are adjusted subsequently) also may account for some of the differences between actual and estimated experience.

Table 1 presents a comparison of actual experience for fiscal year 1968 with the estimates shown in the 1968 Trustees Reports. For the OASI Trust Fund, the estimates of the income items were \$365 million higher than the actual experience, and the estimates of the outgo items were slightly higher than the actual experience (by \$27 million), with the result that the estimated fund at the end of the fiscal year was \$337 million higher than the actual fund. For the DI Trust Fund, a similar situation is shown; income was \$38 million lower than the estimate, and outgo was \$32 million below the estimate, so that the fund at the end of the fiscal year was \$7 million lower than the estimate.

For the HI Trust Fund, income was \$375 million lower than the estimate (primarily due to the fact that \$284 million should have been reimbursed from the General Fund for uninsured persons during the fiscal year, but was not transferred until July), and outgo was \$363 million higher (primarily due to higher utilization than had been estimated), giving an actual balance in the fund at the end of the fiscal year that was \$737 million below the estimate. For the SMI Trust Fund, income was \$121 million less than the estimate (primarily because the Government contributions did not fully match the enrollee premiums—but the difference was made up in July 1968), and outgo was \$79 million less than estimated, so that the balance in the fund at the end of the fiscal year was \$41 million less than the estimate.

Table 2 presents a comparison of the balances in the trust funds at the end of fiscal years 1960–68 with the estimates made during each of the same years. In each year, the OASDI estimates have been very close to the actual experience, with the greatest variation being for fiscal year 1966—due to the actual income being so much higher than the estimate (largely because an Internal Revenue Service regulation went into effect which speeded up the collection of taxes). However, it is to be expected that these estimates should be relatively close to the actual experience, since they are made in the middle of each fiscal year and thus project only about 6 months into the future.

Table 1

COMPARISON OF PROGRESS OF OASDHI TRUST FUNDS
FISCAL YEAR 1968

Actual Estimate of Actual OASI Trust Fund Contributions * \$22,740 \$23,114 102% Benefit Payments 20,737 20,742 100 Administrative Expenses 447 457 102 Interest Income 899 890 99 Transfer to Railroad Retirement 438 450 103 Fund at End of Year 25,533 25,870 101 DI Trust Fund Contributions * \$ 2,715 \$ 2,758 102% Benefit Payments 2,088 2,118 101 Administrative Expenses 112 114 102 Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,869 90 Administrative Ex		Amount (in millions)		Estimate as Percent
Contributions * \$22,740 \$23,114 102%	Item			of Actual_
Contributions * \$22,740 \$23,114 102%				
Benefit Payments 20,737 20,742 100	OAS	I Trust Fund		
Administrative Expenses	Contributions *	\$22,740	\$23,114	102%
Administrative Expenses	Benefit Payments	20,737	20,742	100
Interest Income	· · · · · · · · · · · · · · · · · · ·	447	457	$\boldsymbol{102}$
Fund at End of Year 25,533 25,870 101 DI Trust Fund		899	890	
DI Trust Fund	Transfer to Railroad Retirement	438	450	103
Contributions * \$ 2,715 \$ 2,758 102% Benefit Payments 2,088 2,118 101 Administrative Expenses 112 114 102 Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 100 Rehabilitation Services Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums 698 \$ 714 102%	Fund at End of Year	25,533	25,870	101
Benefit Payments 2,088 2,118 101 Administrative Expenses 112 114 102 Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 15 Rehabilitation Services 15 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums 634 739 117 Benefit Payments 1,390 1,473 106 Administr	DI	Trust Fund		
Benefit Payments 2,088 2,118 101 Administrative Expenses 112 114 102 Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 100 Rehabilitation Services Total Payments 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 40 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums 698 \$ 714 102% Government Contributions 634 739 117 <t< td=""><td>Contributions *</td><td>\$ 2,715</td><td>\$ 2,758</td><td>102%</td></t<>	Contributions *	\$ 2,715	\$ 2,758	102%
Administrative Expenses 112 114 102 Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 100 Rehabilitation Services Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97				101
Interest Income 85 80 94 Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 100 Rehabilitation Services Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		•	·	102
Transfer to Railroad Retirement 20 20 100 Payments for Vocational 15 15 100 Rehabilitation Services Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100 <	-	85	80	94
Payments for Vocational Rehabilitation Services 15 15 100 Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		20	20	100
Rehabilitation Services Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 661 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses </td <td></td> <td>15</td> <td>15</td> <td>100</td>		15	15	100
Fund at End of Year 2,585 2,592 100 HI Trust Fund Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 <t< td=""><td>•</td><td></td><td></td><td></td></t<>	•			
Contributions * \$ 3,525 \$ 3,624 103% Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		2,585	2,592	100
Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	HI	Trust Fund		
Benefit Payments 3,736 3,369 90 Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	Contributions *	\$ 3,525	\$ 3,624	103%
Administrative Expenses 79 83 105 Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	- - ··· -		3,369	90
Interest Income 61 69 113 Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	•	79	83	105
Transfer from Railroad Retirement 44 44 100 Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	-	61	69	113
Reimbursement for Uninsured Persons 273 541 198 Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		44	44	100
Fund at End of Year 1,431 2,168 152 SMI Trust Fund Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		273	541	198
Premiums \$ 698 \$ 714 102% Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100		1,431	2,168	152
Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	SM	I Trust Fund		
Government Contributions 634 739 117 Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100	Premiums	\$ 698	\$ 714	102%
Benefit Payments 1,390 1,473 106 Administrative Expenses 143 139 97 Interest Income 21 21 100			•	•
Administrative Expenses 143 139 97 Interest Income 21 21 100				106
Interest Income 21 21 100	•		•	97
1110101010		21	21	100
	Fund at End of Year		348	113

^{*} Includes transfer from General Fund for military service credits (\$78 million to OASI, \$16 million to DI, and \$11 million to HI).

Table 2

COMPARISON OF BALANCES IN FUND AT END OF FISCAL YEAR, 1960-68

Fiscal	Amount (in millions)		Estimate as Percent
Year	Actual	Estimate	of Actual
	OASI '	Trust Fund	
1960	\$20,829	\$20,524	98.5%
1961	20,900	20,772	99.4
1962	19,626	19,825	101.0
1963	18,939	18,889	99.7
1964	19,699	19,426	98.6
1965	20,180	19,922	98.7
1966	19,872	18,748	94.3
1967	23,515	23,071	98.1
1968	25,533	25,870	101.3
	DI T	rust Fund	
1960	\$ 2,167	\$ 2,167	100.0%
1961	2,504	2,486	99.3
1962	2,507	2,544	101.5
1963	2,394	2,401	100.3
1964	2,264	2,247	99.2
1965	2,007	1,968	98.1
1966	1,686	1,591	94.4
1967	2,022	2,012	99.5
1968	2,585	2,592	100.3
	ні т	rust Fund	
1966	\$ 851	\$ 797	93.7%
1967	1,343	1,444	107.5
1968	1,431	2,168	151.5
	SMI 7	Trust Fund	
1967	\$ 486	\$ 260	53.5%
1968	307	348	113.4